September 2018

Expatriate Regulatory Compliance Toolkit

An overview of the tax, social security and work permit considerations in East Africa







An overview of the tax, social security and work permit considerations for expatriates in East Africa

This publication provides a high level overview of the tax, social security and work permit regulatory compliance requirements for expatriates engaged to work in East Africa specifically in Uganda, Kenya and Tanzania. An expatriate for purposes of this publication is an employee who has left his/her native country to temporarily reside and work in a foreign country. Expatriate regulatory compliance issues can be more complex than set out in this publication especially for oil field services that usually involve the use of rotating staff ensuring the ability to serve clients 24 hours a day, 7 days a week. Rotation can be on a 28/28 basis i.e. rotators working in country for 28 days and then going on paid leave in their home countries for 28 days. There are also tax equalisation issues synonymous with expatriate staff. Please feel free to get in touch with us for more of this information if interested.

The discussion herein draws on the relevant provisions of the respective Income Tax, Social Security and Immigration legislation of Uganda, Kenya and Tanzania. We have not considered the provisions in the Investment Code Laws of these countries, Upstream Oil and Gas Production Sharing Contracts and related Agreements, Bilateral agreements with International or equivalent bodies and Double Tax Treaties that may vary the specific requirements under the applicable legislation.

East Africa Double Tax Treaties

Country	Uganda	Kenya	Tanzania
Double Tax Agreements	 Denmark India Italy Mauritius Netherlands Norway South Africa United Kingdom Zambia 	 Denmark India Canada Mauritius France Norway South Africa United Kingdom Zambia Germany Sweden 	 Denmark India Canada Italy Norway South Africa Sweden Zambia Finland

Organisations commonly misclassify foreign individuals that they engage for work purposes, which exposes them to fiscal penalties and interest. These individuals are sometimes treated as independent consultants yet in reality are employees. Different consequences arise depending on whether these individuals are employees or independent consultants. Tax authorities in East Africa evaluate this by determining whether the individuals in question are under a contract of services or contract for services. A contract for services represents an independent contractor relationship while a contract of services denotes a general employment relationship.

A number of circumstances are examined at common law to determine the existence of a contract of service relationship. These are also known as the badges of employment. The regulatory compliance requirements set out in this discussion only arise if a contract of service relationship is established. It is noteworthy that sometimes legislation is explicit on what amounts to an employment relationship regardless of the common law position. In general, the following circumstances below strongly suggest the existence of a contract of service or employment relationship.

- a) The individual performs a service for a company in exchange for remuneration;
- b) There is control exercised on the individual on task performance;
- c) There is control on the time of reporting and leaving work;
- d) The individual executes duty using equipment provided by the company;
- e) The task performed by the individual is non delegatable and an integral part of the business and not merely an accessory;
- f) The individual receives benefits consistent with employment e.g. annual leave, medical benefits and entitlement to pension among others.

Once an employment relationship is established, the following tax, social security and work permit regulatory compliance issues in respect of expatriate staff arise.

Issue	Uganda	Kenya	Tanzania	
a) Residency	• An individual is resident if he or she has a perma- nent home or is present in Uganda for more than 183 days in any 12 month period, or for periods averaging more than 122 days per year for the last 3 years.	• An individual is resident if he or she has a permanent home or is present in Kenya for more than 183 days in a year of income or for periods averaging more than 122 days in each year of income for the last 3 years.	 An individual is resident if he or she has a permanent home or is present in Tanzania for more than 183 days in a year, or for periods averaging more than 122 days for the last 3 years. 	
b) Taxability of employment income and rates	 Employment income is sourced and therefore subject to taxation to the extent it is derived from employment exercised in Uganda. Place of payment of salary is irrelevant as long as it relates to employment exercised in Uganda. PAYE is at graduated rates from 10% to 40%. See J below for the tax tables. Non-residents do not benefit from the exempt income threshold that is available to resident persons. 	 person or if earned by a non-resident person where the employer is resident or has a Permanent Establishment (PE) in Kenya is subject to taxation in Kenya. PAYE is on a graduated scale up to 30%.See J below for the tax tables. 	 subject to taxation in Tanzania to the extent it is derived from employment exercised in Tanzania Place of payment of salary is irrelevant to the extent it relates to employment exercised in Tanzania. PAYE is on a graduated scale for resident persons up to 30%. See J below for the tax tables. 	
c) Emoluments in cash	 All cash emoluments including but not limited to wages, salary, leave pay, payment in lieu of leave, commission, gratuity, bonus, overtime, fees, travel allowances, entertainment, utilities, cost of living, and housing, medical or other allowances are taxable. 	 All cash emoluments including but not limited to wages, salary, leave pay, sick pay, payments in lieu of leave, commissions, bonus, gratuity, subsistence, travel, entertainment or other allowances are taxable. 	 All cash emoluments including but not limited to salary, leave pay, payment in lieu if leave, commission gratuity, bonus, overtime, fees, travel allowances entertainment, utilities, cost of living, housing medical or other allowances are taxable. 	
	 Any allowance given for, and which does not exceed the cost actually incurred or likely to be incurred or a reimbursement or discharge of expenditure incurred by the employee on accommodation and travel expenses or meals while undertaking travel in the course of performing duties of employment is not taxable. The amount of any discharge or reimbursement by an employer of expenditure incurred by an employee, other than expenditure incurred by an employee on behalf of the employer which serves the proper business purposes of the employer, is taxable. Any amount derived as compensation for the termination or variation of work terms under any contract of employment is taxable. Any amount paid by a tax exempt employer as a premium for insurance on the life of the employee and dependants is taxable. 	 allowance that represents solely the reimbursement to the recipient of any amount expended by him in the course of one's employment is not taxable. An amount received as compensation for the termination of a contract of employment or service, whether or not provision is made in the contract for the payment of that compensation is taxable. Overtime allowances and bonuses paid to low income employees whose monthly salary is less than Kenya Shilling (Kshs) 11,180 is not taxable. The first Kshs 2,000 of daily per diem is not taxable. Any amount in excess is chargeable unless there is evidence that the amount paid is a reimbursement of employer expenses. 	 Any subsistence, travelling, entertainment or other allowance that represents solely the reimbursement to the recipient of any amount expended by him in the course of one's employment is not taxable. The amount of any discharge or reimbursement by an employer of expenditure incurred by an employee other than expenditure incurred by an employee on behalf of the employer which serves the proper business purposes of the employer, is taxable. Any amount derived as compensation for the termination or variation of terms of work under any contract of employment is taxable. Payment for medical services, and payments for insurance for medical services are not taxable. 	

Issue	Uganda	Kenya	Tanzania
c) Emoluments in cash	 Foreign source income of short term employees is not taxable. A short-term resident means a resident individual, other than a citizen of Uganda, present in Uganda for a period or periods not exceeding 2 years. Emoluments paid to employees of the East African Development Bank are not taxable. Emoluments paid to individuals that enjoy immunity and exemptions under the Diplomatic Privileges Act are not taxable. Any reimbursement or discharge of the employee's medical expenses is not taxable. Employment income derived by an individual to the extent provided for in a technical assistance agreement. A technical assistance agreement means a grant agreement between the government of Uganda and a foreign government or equivalent international body for the provision of technical 	Emoluments to non-resident persons payable out of foreign sources in respect of duties performed in Kenya pursuant to a technical assistance agreement are exempt from tax.	 Any subsistence, travelling, entertainment or oth allowance that represents solely the reimburseme to the recipient of any amount expended by hi wholly and exclusively in the production of h income from his employment or services rendere is not taxable. Emoluments paid to individuals that enjoy immuni and exemptions under the Diplomatic Privileg legislation are not taxable. Foreign source income of employees in the public service of a foreign country is not taxable.
d) Travel expenses	 assistance to Uganda. Travel allowances are taxable unless they reflect the actual cost of travel in the course of discharging employment duties. Transport allowances paid to an employee to facilitate travel from home to workstation are taxable as this is deemed to be an expense of a private nature. Leave allowances to facilitate one travel from workstation to home are taxable. The cost incurred by an employer of any passage to and from Uganda in respect of the employee's appointment or termination of employment is not a taxable benefit where the employee was recruited outside of Uganda, is in Uganda solely for purposes of serving the employer and is not a citizen of Uganda. 	actual cost of travel in the course of discharging employment duties.	 actual cost of travel in the course of discharginemployment duties. Transport allowances paid to an employee to facilitation travel from home to work station are taxable. Leave travel allowances to facilitate one travel from workstation to home are taxable.

Issue	Uganda	Kenya	Tanzania
e) Employee share schemes	 The amount by which the value of shares issued to an employee exceeds the consideration given by the employee for the shares including any amount given as consideration for the grant of a right or option to acquire shares is taxable. The amount of any gain derived by an employee on the disposal of a right or option to acquire shares under an employee share acquisition scheme is taxable. 	 The benefit arising to employees on share options granted from schemes registered with the Commissioner of Income Tax is taxable at the end of the vesting period. Rules are undeveloped with respect to share options from schemes not registered with the Commissioner for Income Tax. The general assumption is the benefit arising thereof will be taxable from the time it accrues to an employee 	provisions regarding how employee share schemes are taxed but the assumption is that these are taxed as other benefits that accrue to employees.
f) Benefits in kind	 The value of any meal or refreshment provided by the employer to employees on premises operated by or on behalf of the employer solely for the benefit of employees and which is available to all full time employees on equal terms is not taxable. The total value of benefits for each month less than Uganda Shilling (UGX) 10,000 is not taxable. The use or availability of a company motor vehicle wholly or partly for private purposes by the employer is taxable. The provision of domestic helps and assistants is taxable. The provision or payment of utilities on behalf of the employee is taxable. Low interest benefit on loans exceeding UGX 1,000,000 extended to employees is taxable. Debt waiver by an employer on an employee too is taxable. The provision of accommodation or housing other than by way of reimbursement or discharge to an employee is taxable. Any other benefits to employees not explicitly exempted by legislation are taxable. 	 employees is ordinarily taxable unless the aggregate monthly value of the meals is less than Kshs 4,000 per month. The total value of benefits for each month less than Kshs 3,000 per month is not taxable. Accommodation at a hotel of less than a month is not taxable. The use or availability of a company motor vehicle wholly or partly for private purposes by the employer is taxable. The provision of domestic helps and assistants is taxable. Low interest benefit on loans extended to an employee also known as Fringe Benefit Tax is taxed on the employer. Debt waiver by an employer to an employee too is taxable. The provision of accommodation or housing to an employee is taxable Provision of or payment of utilities on behalf of the 	 all staff on non-discriminatory basis are not taxable. Benefits derived from the use of motor vehicle where the employer does not claim any deduction or relief in relation to the ownership, maintenance or operation of the vehicle are not taxable. Benefit derived from the use of residential premises by an employee of the Government or any institution whose budget is fully or substantially out of Government budget subvention is not taxable. Retirement contributions and retirement payments exempted under the Public Service Retirement Benefits Act are not taxable. The use or availability of a company motor vehicle wholly or partly for private purposes by the employee is taxable. The provision of domestic helps and assistants to employees is taxable. Low interest benefit on loans extended to staff is taxable.

An overview of the tax, social security and work permit considerations for expatriates in East Africa

Issue	Uganda	Kenya	Tanzania
 Benefits in kind Social security 	 The value of any right or option to acquire shares granted to an employee under an employee share option scheme is not taxable. Any contribution or similar payment by the employer made to a retirement fund for the benefit of the employee or any of his dependents is not taxable. Any amount paid as premium for insurance on the life of the employee other than a tax exempt employer and which insurance is for the benefit of the employee or any of his dependents is not taxable. An employee or any of his dependents is not taxable. 	Employees and employers must remit social security	 The transfer or use of property or provision of service to employees is taxable. Any other benefits to employees not explicitly exempted by legislation are taxable. It is compulsory to register and remit statutory to
g) Social security considerations	 An employee with 5 of more employees must register with the National Social Security Fund (NSSF) and also remit social security contributions for its employees. Proposals have been tabled before the Parliament of Uganda to amend the current law so that every employer registers for NSSF regardless of the number of employees. The law currently enables employers with less than 5 employees to voluntarily register for NSSF. The monthly NSSF contribution is 15% of the employee's wages. The employee can bear the entire cost or deduct 5% from the employee's wages and contribute the remaining 10%. An expatriate unless provided otherwise is entitled to claim the contributions made to NSSF at the time of departing from Uganda. The eligibility of expatriates to contribute to NSSF depends on whether the expatriates are non-resident persons or not. Non-residents are not eligible for membership to the NSSF. A non-resident person is one who is not ordinarily resident in Uganda and employed in Uganda for 3 years or less; or if employed in Uganda for more than 3 years, with the approval of the NSSF Managing Director that they are non-resident. The employer is required to pay a special contribution of 10% to the reserve fund for non-eligible expatriates. Special contributions cannot be claimed as a benefit by the expatriate staff at the time of leaving Uganda. 	 contributions to the NSSF. The 2013 NSSF legislation converts the Fund into a mandatory National Social Insurance Pension Scheme, whereby the employer and employee are each required to contribute 6% of the employee's monthly pensionable earnings but subject to caps provided in the legislation. An expatriate unless provided otherwise is entitled to claim the contributions made to NSSF at the time of departing from Kenya. 	 either the National Social Security Fund ("NSSF") in respect of the employees' emoluments unless there is express exemption from the NSSF. Employers are obliged to remit to the NSSF every month, an amount equal to 20% of the employees' monthly leave wages. 10% may be deducted from the employees' wages and the remaining 10% contributed by the employer An expatriate unless provided otherwise is entitled to claim the contributions made to NSSF at the time of departing from Tanzania.

Iss	ue	Uganda		Kenya		Tanzania		
g)	Social security considerations	security fund in	contributing to a similar social their home jurisdiction, the window for exemption from nda on application.					
h) i)	Work permit con- siderations	 for a Class G2 perm There is also the sissued for assignme There are also Butravellers coming meetings, training sibusiness forums. There is currently Health Insurance B Health Insurance 	short- term work permit that is ints that do not exceed 6 months. siness Visas issued to business into the country to attend seminars, conferences and other a proposal under the National ill 2012 to establish the National Scheme. An employee would eir monthly salary to the Scheme	 for a Class D perr A special pass car in Kenya for 3 mo National Health of employees wh Kenya. The contri Kshs 150 per mor month The Finance Bill 2 	n suffice if the expatriate will only be onths in the calendar year. Insurance Fund (NHIF) in respect to accrue or derive their income in ributions are nominal ranging from nth to a maximum of Kshs 1,700 per 2018 introduced a National Housing	 for a Class B permit. There is also the short-term work permit that issued for assignments that do not exceed 6 month. Business Visas are required to attend business meetings, conferences and undertaking research These are for a period of 3 months. 		
j)	Tax rates	Residents		employer contrib	Development Fund where the employee and employer contribute 5% of the employee's monthly wage subject to a cap of Kshs 5,000. Residents		Residents	
		Monthly pay (Ugx)	Tax rate	Monthly pay (Kshs)	Tax rate	Monthly pay (Tshs)	Tax rate	
		Up to 235,000	Nil	Up to 12,298	10%	Up to 170,000	Nil	
		235,001-335,000	10%	12,299-23,885	15%	170,001-360,000	9%	
		335,001-410,000	10,000 plus 20%	23,886-35,472	20%	360,001-540,000	17,100 plus 20%	
		Above 410,000	25,000 plus 30% and	35,473-47,059	25%	540,001-720,000	53,100 plus 25%	
		an additional 10% on the amount exceeding	Above 47,059	30%	Above 720,000	98,100 plus 30%		
			10,000,000	Personal relief	(1,408)	 Non-residents are taxed at the rate of 30% 	taxed at the rate of 30% of their	
		Non-residents		Rates above apply to non-residents but are not entitled to personal relief.		taxable pay.		
		Monthly pay (Ugx)	Tax rate					
		Up to 335,000	10%					
		335,001-410,000	33,500 plus 20%					
		Above 410,000	48,500 plus 30% and an additional 10% on the amount exceeding 10,000,000					

Contacts for this Publication



Bill is a Senior Advisor with Cristal Advocates. He has concentrated on working with energy companies with a particular focus on cross border transactions and M&A since 1989 and is a leading global energy and tax practitioner with wide international experience. Between 1986 and 1998, he worked in London with the UK tax authorities and Big Four accounting firms. From 1998 to 2004, he was based in Kazakhstan working across the Caspian region with Deloitte. He was in the region at the time it was developing its infrastructure for crude oil production with international investment following the collapse of the Soviet Union.

Bill Page

From 2004 to 2008, he worked in Russia where he led Deloitte's oil and gas industry group and established Deloitte's office in Sakhalin. He moved to East Africa in 2009 leading Deloitte's energy and resources industry group in Uganda, Kenya, Tanzania, Rwanda, Ethiopia and Mozambique. He was initially based in Kampala, Uganda later relocating to Dar es Salaam, Tanzania. Bill returned to the UK in 2014 supporting Deloitte UK teams working on outbound projects investing in Africa and was a key member of Deloitte UK's energy and resource practice until his retirement from the firm in September, 2018.

Bill is a graduate of Oxford University and completed his inspectors' training with the UK Inland Revenue in 1989.



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Francis leads the litigation and dispute resolution practice at the firm. He is an Advocate of the High Court of Uganda with expertise in oil and gas, infrastructure and dispute resolution. He has been part of teams advising on projects in Uganda, Tanzania, Mozambique and South Africa. He specializes in regulatory compliance, national content, health and safety and dispute resolution.

He joined Cristal Advocates from Kizza, Tumwesige, and Ssemambo Advocates. He previously worked with the Advocates Coalition for Development and Environment (ACODE). He also undertook a traineeship with the oil and gas division of Webber Wetzel in Johannesburg, South Africa.

He holds a Master of Laws Degree in Petroleum Law and Policy from the University of Dundee in the United Kingdom and various other qualifications.



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dkakembo@cristaladvocates.com +256 751 834 168 Denis leads the energy and tax practice at Cristal Advocates. He is qualified both as a Lawyer and Chartered Accountant with vast experience serving various industries in Sub Saharan Africa. Before joining Cristal Advocates. He had worked for close to 10 years with Deloitte and Touche where he started his career and rose to senior managerial positions.

At Deloitte, he lived and worked in Uganda, Kenya, Tanzania and the United Kingdom for over 6 years and subsequently became the firm's chief of staff for the Energy and Resources Industry Group seeing him play a lead advisory role in Uganda, Kenya, Tanzania, Mozambique, South Sudan, Somalia and Ethiopia.

Denis is widely published and a regular commentator in the local, regional and international media and speaker at various forums regarding the taxation and financing of energy projects as well as the protection of large capital projects within the framework of international investment law.

He holds a Master of Laws Degree in Petroleum Taxation and Finance from the University of Dundee in the United Kingdom and various other qualifications.



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John leads the public policy and advocacy practice at the firm and combines unique public and private sector experience.

Prior to joining Cristal Advocates, he had worked as a Private Secretary to the President of the Republic of Uganda. During this time, he participated in several public and private sector engagements that included advising and coordinating activities relating to oil and gas as well as infrastructural projects of national significance. John had earlier worked with the Post Bank Uganda Limited and Shonubi Musoke and Co. Advocates.

He holds a Bachelor's degree in Law, the Post Graduate Diploma in Legal Practise from the Law Development Centre and various other qualifications.

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Dickens leads the oil and gas practice at Cristal Advocates. He has an in depth appreciation of Uganda's oil and gas sector having served as the maiden Company Secretary of the Uganda National Oil Company (UNOC) and the Uganda Refinery Holdings Company Limited (URHC). UNOC represents the Government of Uganda commercial interests in the oil and gas sector while URHC represents government interests in the refinery project as well as managing the petrol based industrial park.

Dickens was instrumental in UNOCs formation and initial period of operation and also served as its head of Contracts, Negotiations and Advisory until May 2018. Prior to joining UNOC, Dickens was Legal Counsel at the Petroleum Directorate of the Ministry of Energy playing key legal advisory roles on the negotiation and implementation of PSAs, Joint venture and other oil and gas agreements. He was also part of the team that shepherded the process of enactment of the current Ugandan oil and gas Legislations and Regulations including the local content requirements.

He holds a Bachelor's Degree Law from Makerere University, a Post Graduate Diploma in Legal Practice and Masters of Laws Degree in Petroleum Law and Policy from the University of Dundee in the United Kingdom.



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